

#### 2025 Water & Wastewater Budget

Council-in-Budget Committee Report <u>CBC-03-2025</u> December 4, 2024





# 1) Service Delivery Overview: System

- Customers: 14,215 (95% res + 5% ICI)
- System:
  - 282 km watermains
  - 200 km sanitary sewers
- Safe Drinking Water Act
- Legislated Full Cost Recovery
- Reliable system (safe, availability, flow & pressure)
- Quality of Life
  - Eliminate basement flooding/sewer backups
  - Protection of natural environment
  - Cost control



### 1) Service Delivery Overview: Responsibilities

- Municipal Officials
  - Legislative resources (e.g., "Taking Care of Your Drinking Water A Guide For Members Of Municipal Councils")
  - Training (e.g., "Standard of Care" presentation for all municipal Councils coordinated by Region).
- Corporate & Community Services
  - Billing & Collections, Information Technology
  - Customer Service
- Infrastructure Services
  - Engineering & Capital
  - Operations & Maintenance, Compliance
  - Customer Service



# 1) Service Delivery Overview: Operational Commitments

#### ✓ Legislative Compliance

Conformance and Maintenance of Accreditation.

#### ✓ Reduce Infiltration to Sanitary Sewer System

 Capital investment, extraneous flow programs such as targeted sewer and maintenance hole relining, capturing new development issues before they start, sewer flow monitoring.

#### ✓ Reduce 'Non-Revenue' Water Volumes

 Capital investment, Water Meter Exchange program, leak detection, tracking, maintenance programs, smart hydrants pressure monitoring and acoustic detection.



# 1) Service Delivery Overview: Operational Challenges

- Geography & Geology: relatively low customer density to support vast infrastructure.
- Watermain breaks: 35 in 2024, 25 in 2022, 33 in 2022 compared to historical average of 50.
- Legislative requirements: CLI/ECA Wastewater Storm Sewers, Excess Soils (O.Reg 406/19), Getting Ontario Connected Act (Bill 93).
- Meter program: Commercial and industrial meter replacement. 2024 program initiated in 2023 due to supply issues.
- Work orders: outstanding meter & billing issues; collections from connected, vacant developments.

#### 2) Budget - Inputs: Overview

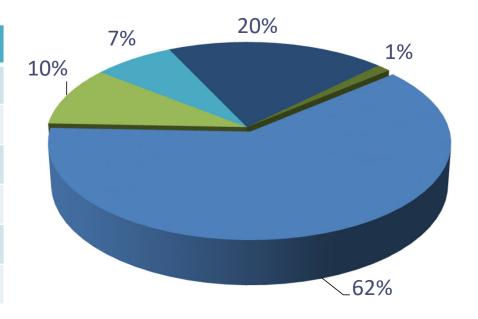
#### Customer Rates are a function of:

- 1. Expenses & Other Revenues
  - a) Region Treatment Costs
  - b) Town Expenses (i.e., operations, billing) and other revenues
  - c) Town Financing & Transfers
- Rate Setting
  - a) Customer volumes
  - b) Town's billing methodology



### 2) Budget - Inputs: Total Expenses (incl Supp)

| Expense              | Amount       | %    |
|----------------------|--------------|------|
| Region Treatment     | \$15,944,880 | 62%  |
| Wages & Benefits     | 2,583,796    | 10%  |
| Materials & Supplies | 1,886,110    | 7%   |
| Reserve transfers    | 5,081,902    | 20%  |
| Debt Costs           | 327,595      | 1%   |
| Total                | \$25,824,283 | 100% |



Note: <u>CBC-03-2025</u> Appendix "1" contains the above information for prior actual/budget and forecast periods. Appendix "2" contains highlights of budget changes.

#### 2) Budget - Inputs: Region Treatment Costs

- Regional billing methodology:
  - To be reviewed in 2025 as per Regional Report <u>CSD 59-2024</u> to ensure fair, equitable and stable allocation of costs to Local Area Municipalities.
  - Water charge: 75% variable and 25% fixed.
  - Wastewater charge
    - 100% 1yr 'fixed' converts to full variable over 3-year with average volumes.
    - 2025 reconciliation adjustment for 2023 actual flows is a credit of \$788,000 as volumes were lower than estimated.
    - 2026 estimate is credit using 2024 YTD actual flows.
    - Fort Erie responsible for risk of collections and volumes (e.g., system losses), other than some shared risk with water.



#### 2) Budget - Inputs: Region Treatment Costs

#### Increase in Regional treatment costs = \$1,461,231 or 6.25%

- Increased \$206,578 to reflect volumes:
  - FE water volume share: up **0.7%**.
  - FE wastewater volume share: down 4.4%.
- >62% of Town's budget
- Region: Budget Review Nov 7 & Council By-law Nov 14.
  - Net budget increase: 12.27% (Water 7.06% Wastewater 15.01%).
  - FE Budget includes **9.24%** for 2026 and **8.86%** for 2027 to 2030 forecasts.

#### 2) Budget - Inputs: Town Expenses & Other Revenue

#### Increase in budget of \$362,465 or 1.56%

- Decreased other revenue: expired local improvement charges, reduced grants.
- Increased wages & benefits of \$235K including full phase-in of 2024 position.
- Increased materials & services of \$84K with focus on reducing non-revenue water and extraneous wastewater flows. Includes overhead costs (e.g., CSU, finance, fleet, insurance, asset management).
- Debt charges stable (no matured debt to repurpose). Next debt maturities are in 2025 for Water (Crescent Park improvements) and 2031 for Wastewater (Frenchman's Creek improvements).

#### 2) Budget - Inputs: Town Program Expenses

#### Financial Assistance Programs

- Water Emergency Relief Fund (WERF): \$10,000 for low-income families.
- Seniors Utility Relief Fund (SURF): \$35,000 for low-income seniors.
  (increased credit from \$125 to \$140 for 2025)
- <u>Extraneous Flow Reduction Program</u>: \$40,000 for customer subsidy for works to reduce inflow and infiltration.

### 2) Budget - Inputs: Town Financing & Transfers

Rate Stabilization Reserves (RSR) are key to mitigating annual increases due to:

- Unknown Regional budget increases.
- Unknown proportionate share changes.
- Unknown future treated volumes (e.g., 2026 adjustment expected to be credit).

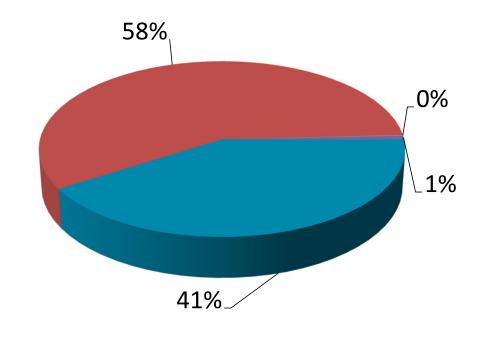
## 2) Budget - Inputs: Town Financing & Transfers

#### Increase in budget of \$309,660 or 1.32%

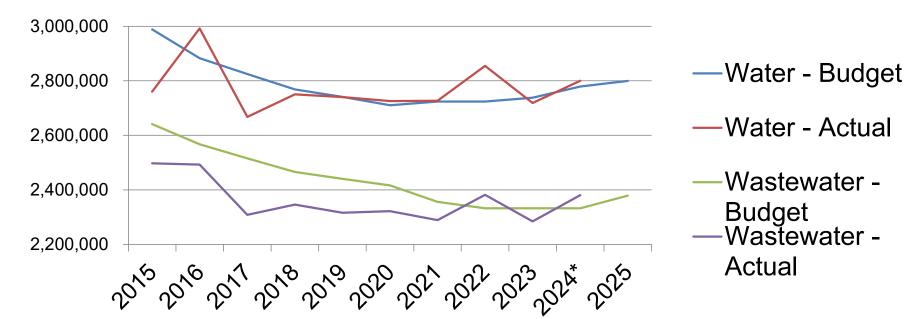
- Decrease net RSR transfers of \$21,700 related to stabilization efforts net of changes in studies/works (e.g., flow monitoring, sanitary CCTV inspection).
- Increase in AMP capital contributions of \$287,960 for gap/inflation. Matches 2024 Budget in absence of updated Financial Strategy.
- Capital Budget presented to Council November 25.
- Proposed 2025 changes adds \$22,613 of new amortization.
- 2024 AMP Update. 2025 to present financial strategy.

## 3) Budget - Rate Setting: Total Revenue (incl Supp)

| Revenue                         | Amount       | %    |  |
|---------------------------------|--------------|------|--|
| Wastewater Billings             | \$14,986,681 | 58%  |  |
| Water Billings                  | 10,535,005   | 41%  |  |
| Interest, Penalties & user fees | 180,200      | 1%   |  |
| Local Improvement<br>Charges    | 22,397       | 0%   |  |
| Total                           | \$25,724,283 | 100% |  |



#### 3) Budget - Rate Setting: Volume Budget vs. Actual (m3)



<sup>\* 2024</sup> is estimated using YTD volumes

### 3) Budget - Rate Setting: Volume Assumptions

- Major historical volume gap addressed over last 10 years.
- Water Consumption: Volume of 2.80M m<sup>3</sup> in rate calc
  - Increase 20,842 m³ or 0.75% from 2024 volumes.
  - Just above 3-yr and 5-yr averages.
- Wastewater Treatment: Volume of 2.38M m<sup>3</sup> in rate calc
  - Increase 46,652 m³ or 2.00% over 2024 volumes.
  - Just above 3-yr and 5-yr averages.

3) Budget - Rate Setting: Base charge

Base charge for stability and sufficiency:

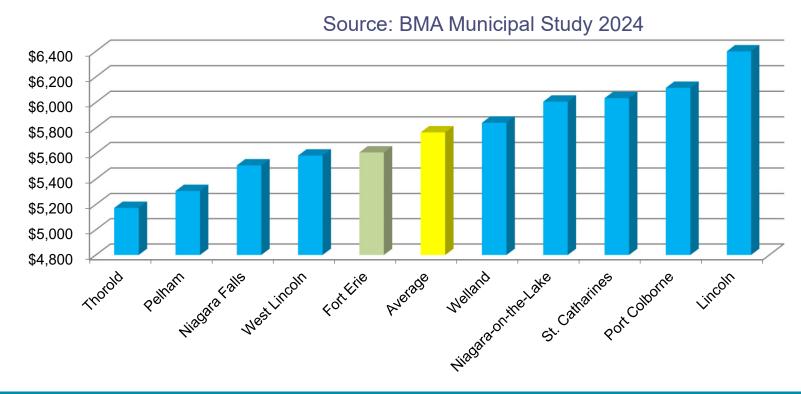
- 2025 combined monthly base of \$75.16.
- Water: 7.5% increase over 2024.
- Wastewater: 5.0% increase over 2024.

Niagara base average is 45% of monthly bill

- Fort Erie 2024 was 49%; 2025 is 50%.
- Fort Erie 2<sup>nd</sup> highest in Niagara in 2024.
  Challenge due to low customers per km of infrastructure.
- 5-yr forecast decreases to 48%.



#### 3) Budget - Rate Setting Municipal Burden Comparison



## 3) Budget - Rate Setting: Volumetric rate

- Volumetric Rates for control & conservation:
- \$4.465/m³ 2024 current combined rate
- \$4.912/m³ 2025 proposed combined rate, or 10% increase
- Niagara combined volumetric rate for 2024:
  - Average 2024 of \$3.957/m³, min of \$1.581/m³, max of \$6.612/m³.
  - TOFE 2025 of \$4.912/m³ above 2024 avg.



### 3) Budget - Rate Setting

| Avg Monthly Bill                      | 2024     | 2025     | % increase/<br>(decrease) | \$ increase/<br>(decrease) |
|---------------------------------------|----------|----------|---------------------------|----------------------------|
| Water base charge                     | \$26.52  | \$28.51  | 7.50%                     | \$1.99                     |
| Water rate charge: \$1.870 *16m3      | \$28.50  | \$29.92  | 5.00%                     | \$1.42                     |
| Water monthly                         | \$55.02  | \$58.43  | 6.20%                     | \$3.41                     |
| Wastewater base charge                | \$44.43  | \$46.65  | 5.00%                     | \$2.22                     |
| Wastewater rate charge: \$3.042 *16m3 | \$42.94  | \$48.67  | 13.34%                    | \$5.73                     |
| Wastewater monthly                    | \$87.37  | \$95.32  | 9.10%                     | \$7.95                     |
| Monthly total                         | \$142.39 | \$153.75 | 7.98%                     | \$11.36                    |
| Annual total                          | \$1,709  | \$1,845  | 7.98%                     | \$136                      |

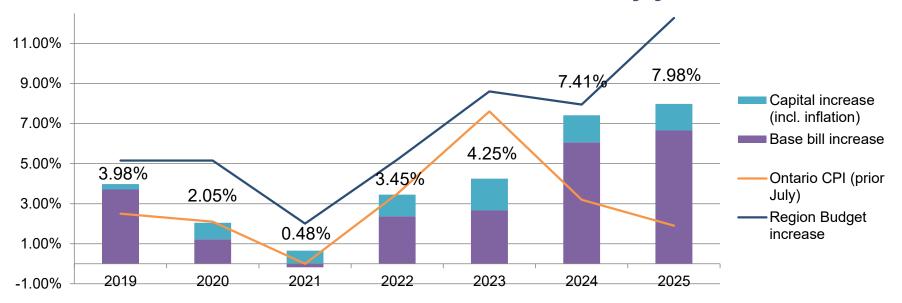
Household cost of \$5.05 per day Based on average consumption of 16m³/month

2025 Water & Wastewater Budget



## 3) Budget - Rate Setting: Rate History & Forecast

#### Water & Wastewater bill increase by year



Forecast for 2025-2029 is approx. **6.3%** per year (excl capital inflation) and includes <u>Region</u> increase of **8.86%** per year

### 4) Risks

- Volumetric rate: revenue risk from volume variances impacted by consumer shifts such as large consumer changes, aging population use less water per household.
- Weather: consumption, treatment volumes & maintenance costs.
- Reserve reliance: Budget has maintained a high level of reserve transfers to stabilize rates which has sustainability issues.
- Billing frequency: monthly based on AWWA best practice with benefits of assisting with leak detection & customer cash flow.
- AMP: demonstrated annual spending gap with higher than typical inflation rates, particularly with capital costs.

## 4) Opportunities

- Grant funding: applying for available programs (HEWSF, HECS, CSO).
- Extraneous flows: reduction of extraneous flows, including sewer relining efforts.
   Reflected in wastewater volume changes.
- Non-revenue water (NRW): pg 3 of report.
- Treatment cost: review of cost allocation methodology expected to better reflect cost structure for LAMs, providing greater fairness, equity and stability.
- Condition assessments: more precise capital investments.



## 5) Conclusion Key Messages

- Rates: When distributed over est. 2025 volumes, the Town increase including Region budget increase of 12.27% results in **7.98%** for the avg household.
- Supplementary: None.
- Capital: Infrastructure funded with reserve transfers. Water and wastewater was presented/approved November 25.
- Debt: No new debt budgeted or forecasted. Existing debt maturing in 2025 and 2031 will provide additional funding options.
- Further information: Related resources available on Town website, including 20 "Frequently Asked Questions".

## 5) Conclusion Budget Timelines

|                                   | Capital         | Fees   | Rate   | Levy   |
|-----------------------------------|-----------------|--------|--------|--------|
| Submissions to Corporate Services | Oct 4           | Nov 1  | Nov 1  | Dec 6  |
| Budget Committee package          | Nov 21          | Nov 27 | Nov 27 | Jan 22 |
| Budget Committee meeting          | Nov 25          | Dec 4  | Dec 4  | Jan 29 |
| Council approval                  | Dec 16 & Feb 24 | Dec 16 | Dec 16 | Feb 24 |

